SHELBY COUNTY, IOWA

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

JUNE 30, 2012

Shelby County Table of Contents

		<u>Page</u>
Officials		
Independent Auditor's Report		1
Management's Discussion and Analysis		3 - 3f
Basic Financial Statements:	Exhibit	
Government-wide Financial Statements: Statement of Net Assets Statement of Activities	A B	4 6
Governmental Fund Financial Statements: Balance Sheet Reconciliation of the Balance Sheet -	C	7
Governmental Funds to the Statement of Net Assets Statement of Revenues, Expenditures and Changes in	D	9
Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to	E	10
the Statement of Activities Fiduciary Fund Financial Statements:	F	12
Statement of Fiduciary Assets and Liabilities - Agency Funds Notes to Financial Statements	G	13 14
Required Supplementary Information: Budgetary Comparison Schedule of Receipts, Disbursements, and C in Balances - Budget and Actual (Cash Basis) - All Governmental Budgetary Comparison Schedule - Budget to GAAP Reconciliation Notes to Required Supplementary Information - Budgetary Reportin	Funds	31 32 33
Supplementary Information:	Schedule	
Nonmajor Governmental Funds: Combining Balance Sheet Combining Schedule of Revenues, Expenditures and	1	34
Changes in Fund Balances Agency Funds:	2	36
Combining Schedule of Fiduciary Assets and Liabilities Combining Schedule of Changes in Fiduciary Assets	3	38
and Liabilities Schedule of Revenues by Source and Expenditures by	4	41
Function - All Governmental Funds	5	44
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with		
Government Auditing Standards Schedule of Findings		45 47

Officials

Name Name	<u>Title</u>	Term Expires
Roger Schmitz Delbert Hull James Burmeister	Board of Supervisors Board of Supervisors Board of Supervisors	January, 2015 January, 2013 January, 2013
Marsha Carter	County Auditor	January, 2013
Carolyn Blum	County Treasurer	January, 2015
Linda Fahn	County Recorder	January, 2015
Mark Hervey	County Sheriff	January, 2013
Marcus Gross	County Attorney	January, 2015
Tony Buman	County Assessor	January, 2016

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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MARK D. KYHNN DAVID L. HANNASCH KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

INDEPENDENT AUDITOR'S REPORT

To the Officials of Shelby County

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shelby County, Iowa, as of and for the year ended June 30, 2012, which collectively comprise the County's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of Shelby County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Shelby County at June 30, 2012, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated January 18, 2013 on our consideration of Shelby County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and important for assessing the results of our audit.

To the Officials of Shelby County

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis and the Budgetary Comparison Information on pages 3 through 3f and on pages 31 through 33 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Shelby County, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the two years ended June 30, 2011 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other auditors previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements. The other supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Monday, Ben, Kyhnn & Co. P. C.

Atlantic, Iowa January 18, 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

Shelby County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2012 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities increased 2.0%, or approximately \$249,900, from Fiscal 2011 to Fiscal 2012. Property and other County Taxes increased approximately \$283,600. Operating Grants and Contributions decreased approximately \$149,700, and Capital Grants and Contributions increased by approximately \$57,800.
- Program expenses of the County's governmental activities were 12.4%, or approximately \$1,508,300, more in Fiscal 2012 than in Fiscal 2011. Roads and Transportation expenses increased approximately \$1,201,900. All other service areas recorded small changes: Public Safety and Legal Services \$(94,900); Physical Health and Social Services \$105,700; Mental Health \$62,400; Government Services to Residents \$26,700; and Administration \$101,700.
- The County's net assets decreased 4.7%, or approximately \$947,800, from June 30, 2011 to June 30, 2012.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Shelby County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Shelby County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Shelby County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the County.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, and interest on long-term debt. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has two kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for E911 surcharge, emergency management services, empowerment and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Shelby County's combined net assets decreased from \$20.08 million to \$19.13 million. The analysis that follows focuses on the changes in the net assets of governmental activities.

Net Assets of Governmenta (Expressed in Thousa				
	 June 30,			
	 2011		2012	
Current and Other Assets	\$ 10,885	\$	10,651	
Capital Assets	16,626		16,456	
Total Assets	27,511		27,107	
Long-Term Liabilities	1,336		1,279	
Other Liabilities	6,097		6,698	
Total Liabilities	 7,433		7,977	
Net Assets				
Invested in Capital Assets, Net of Related Debt	15,837		15,764	
Restricted	2,958		2,138	
Unrestricted	 1,283		1,228	
Total Net Assets	\$ 20,078	\$	19,130	

Net assets of Shelby County's governmental activities decreased approximately \$947,800, or 4.7% during the year. The largest portion of the County's net assets is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets, since they are unavailable for future spending. Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net assets, the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements, decreased from approximately \$1,283,100 at June 30, 2011 to approximately \$1,228,000 at the end of this year, a decrease of 4.3%

This decrease of approximately \$55,100 in unrestricted net assets was a result of the decrease in the general fund balance. The County's investment in capital assets, net of related debt, decreased by approximately \$72,900 from the prior year. Additions to the County's capital assets totaled approximately \$943,900. Depreciation expense totaled approximately \$1,012,600 for FY 2012.

Changes in Net Assets of Governmental	Activitie	s		
(Expressed in Thousands)		Year Ende	rd Jur	ne 30
		Year Ended June 30, 2011 2012		
Revenues				
Program Revenues:				
Charges for Services	\$	505	\$	584
Operating Grants, Contributions, and Restricted Interest		5,368		5,218
Capital Grants, Contributions, and Restricted Interest		799		857
General Revenues:				
Property and Other County Tax		5,215		5,498
Tax Increment Financing		207		171
Penalty and Interest on Property Tax		34		33
State Tax Credits		196		239
Unrestricted Investment Earnings	•	126		100
Total Revenues		12,450		12,700
Program Expenses				
Public Safety and Legal Services		1,796		1,701
Physical Health and Social Services		525		630
Mental Health		2,585		2,648
County Environment and Education		446		557
Roads and Transportation		5,075		6,277
Governmental Services to Residents		409		436
Administration		1,264		1,365
Interest on Long-Term Debt		39		34
Total Expenses		12,139		13,648
Change in Net Assets		311	(948)
Net Assets, Beginning of Year		19,767		20,078
Net Assets, End of Year	\$	20,078	\$	19,130

Revenues of the County's governmental activities increased 2.0%, or approximately \$249,900, from Fiscal 2011 to Fiscal 2012. Property and other County Taxes increased approximately \$283,600. Operating Grants and Contributions decreased approximately \$149,700, and Capital Grants and Contributions increased by \$57,800.

Fiscal 2012 saw an increase in total taxable valuation of \$25,374,075, which is a 4.10% increase, with the total tax asking increasing by \$341,206, or 7%.

The cost of all governmental activities this year was \$13.6 million, an increase of \$1.5 million when compared to last year. However, as shown in the Statement of Activities on page 6, the amount taxpayers ultimately financed for these activities was \$6.99 million because some of the cost was paid by those directly benefited from the programs (\$584,100) or by other governments and organizations that subsidized certain programs with grants and contributions (\$6,075,100). Overall, the County's governmental program revenues, including intergovernmental aid and fees for services, decreased from approximately \$6,672,400 in 2011 to \$6,659,200 in 2012, principally due to the decrease in Operating Grants, Contributions, and Restricted Interest. The County paid for the remaining "public benefit" portion of governmental activities with approximately \$6,041,300 in property and local option taxes (some of which could only be used for certain programs) and other revenues, such as interest and general entitlements.

INDIVIDUAL MAJOR FUND ANALYSIS

As Shelby County completed the year, its governmental funds reported a combined fund balance of \$3.71 million, a decrease of approximately \$852,100 from last year's total of \$4.56 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- The General Fund, the operating fund for Shelby County, ended Fiscal Year 2012 with a fund balance totaling \$1,353,835. This was a decrease from Fiscal Year 2011 of \$47,222.
- The Mental Health Fund balance at year end decreased by \$220,842 from the prior year. The Mental Health fund ended Fiscal Year 2012 with a balance of \$343,975.
- The Rural Services Fund ended Fiscal Year 2012 with a fund balance of \$210,674. This was an increase from Fiscal Year 2011 of \$44,427.
- The Secondary Roads Fund ended Fiscal Year 2012 with a fund balance of \$1,072,693, down \$674,741 when compared to the ending balance for Fiscal Year 2011. The County continues to work for Federal and State grants and shared funding projects, such as FEMA, EWP, etc., to help offset the maintenance costs to local taxpayers.

BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Supervisors annually adopts a budget following a required public notice and hearing for all funds except Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The County budget is prepared on a cash basis. Shelby County amended its budget May 15, 2012 by \$974,650. The majority of the budget increases were in the Mental Health (\$400,000), Roads and Transportation (\$125,150), Physical Health and Social Services (\$120,000), and County Environment and Education (\$140,000) functions.

The County's total receipts of \$12,122,954 were \$500,652 more than budgeted. The County's total disbursements of \$12,519,020 were \$425,835 less than budgeted.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2012, Shelby County had approximately \$16.5 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. This is an approximate \$.1 million decrease (including additions and deletions) from last year.

	ernmental Activities at Year I sed in Thousands)	_nu		
		Ju	ne 30	
		2011		2012
Land	\$	331	\$	331
Construction in Progress		699		153
Buildings and Improvements		2,404		2,342
Equipment and Vehicles		2,721		2,863
Infrastructure		10,471		10,767
Total	_\$	16,626	\$	16,456

The County had depreciation expense of \$1,012,608 in Fiscal 2012 and total accumulated depreciation of \$8,838,512 at June 30, 2012. The County's Fiscal Year 2012 capital budget included \$810,000 for capital projects, principally for bridge construction. More detailed information about the County's capital assets is presented in Note 5 to the financial statements.

Long-Term Debt

At June 30, 2012, Shelby County had \$710,000 in general obligation capital loan notes outstanding, compared to approximately \$810,000 of long-term debt at June 30, 2011, as shown below.

Outstanding Debt of Governmen (Expressed in Th	nd			
	Jun	e 30		
	 2011 20		2012	
General Obligation Capital Loan Notes	\$ 810	\$	710	

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5 percent of the 1-1-2010 assessed value of all taxable property in the County. Shelby County's outstanding general obligation debt is significantly below its constitutional debt limit of \$33.1 million. Additional information about the County's long-term debt is presented in Note 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Shelby County's elected and appointed officials and citizens considered many factors when setting the Fiscal Year 2013 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. In December of 2011, the County's unemployment was at 4.2% versus 3.9% a year ago. This compared with the State's unemployment rate of 5.8% and the national rate of 8.5%.

The union contracts expired June 30, 2012. The County was able to negotiate with all three unions for a \$1,250 increase for FY2013 and a \$1,500 increase for FY2014, with the employees contributing toward the dependent portion of their health insurance: 5% in FY2013 and 10% in FY2014.

All the different variables were taken into account when adopting the Fiscal Year 2013 Budget. Property taxes were increased by 10.7% to meet the County's operational expenses. Even with the FY2013 increase, the County's tax asking over the last 10 years has averaged -.7%. Not including property tax revenue, budgeted revenues for the General and Rural Services Funds remained approximately the same. Expected revenues from Local Option Sales Tax, Licenses & Permits, Charges for Services and Use of Money and Property were estimated at the same level due to the slow economy. As the County continues to try to hold the line on spending, budgeted expenditures in the General and Rural Services Funds increased only \$255,000, which includes increases in wages and benefits. For the past two years, the transfer to Secondary Roads was frozen at FY2010 level. This year the County increased that transfer to keep up with the necessary maintenance. There were no notable changes in other funds. The County is still deficit spending out of the General Fund. Over the next few years the County will work towards stabilizing that reserve to enable the County to cover any unforeseen expenditures. The final Fiscal Year 2013 Budget was adopted with a total tax rate increase of \$0.075 per \$1,000 of taxable valuation, due to the valuation increase and a total tax asking increase of \$554,877.

In November of 2010, the Shelby County voted to implement an additional \$2.50 E911 surcharge for two years, which was estimated to bring in an additional \$250,000, to help pay for the 2012 Narrowbanding and Radio Upgrade Project mandated by the Federal Government. Funds have been set aside for years in anticipation of this project, which has an estimated cost of \$592,928. This cost also includes help for the volunteer emergency services departments to complete their upgrades.

In early 2008, the law was changed to add county roads to the list of essential purposes for which counties could bond. During Fiscal 2008, Shelby County was the first county in Iowa to use GO Bonds to fund a 1.5 mile granular surfaced road upgrade in Douglas Township. The construction of a 6,000-head dairy in the area and the increased traffic on that road was the reason for the \$1.1 million dollar bond. The taxes collected in that Tax Increment Financing District continue to fund the bond payments. The County hopes to do an early pay off of the bonds by the end of FY2013.

The County continues to work on our declining bridge system, using whatever State and Federal funding is available.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Shelby County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Marsha J. Carter, Shelby County Auditor, 612 Court St., Harlan, Iowa 51537-0650.

Statement of Net Assets

June 30, 2012

		overnmental Activities
Assets		
Cash and pooled investments Receivables:	\$	3,732,787
Property tax: Delinquent Succeeding year Interest and penalty on property tax Accounts Accrued interest Due from other funds Due from other governments Prepaid insurance Inventories Unamortized bond issuance costs Capital assets (net of accumulated depreciation) Total assets	_	959 5,798,000 948 50,577 546 37,429 231,126 44,474 736,714 17,577 16,456,088 27,107,225
Liabilities		
Accounts payable Accrued interest payable Salaries and benefits payable Due to other governments Deferred revenue: Succeeding year property tax		369,752 2,160 88,273 351,510 5,798,000
Other Long-term liabilities:		88,578
Portion due or payable within one year: General obligation notes Compensated absences Portion due or payable after one year:		105,000 569,025
General obligation notes Total liabilities	_	605,000 7,977,298

(continued next page)

Statement of Net Assets - continued

June 30, 2012

	-	overnmental Activities
Net Assets		
Invested in capital assets, net of related debt	\$	15,763,665
Restricted for:		
Rural services purposes		194,815
Mental health purposes		324,896
Secondary roads purposes		892,113
Other purposes		726,465
Unrestricted		1,227,973
Total net assets	<u>\$</u>	19,129,927

Statement of Activities

Year ended June 30, 2012

				Program evenues
		Expenses		narges for Service
Functions/Programs:				
Governmental activities:				
Public safety and legal services	\$	1,700,759	\$	108,902
Physical health and social services		630,597		16,864
Mental health		2,647,701		
County environment and education		557,198		198,445
Roads and transportation		6,276,834		
Governmental services to residents		436,118		255,236
Administrative services		1,365,450		4,684
Interest on long-term debt		33,649		
Total	<u>\$</u>	13,648,306	<u>\$</u>	584,131

General Revenues:

Property and other county tax levied for:
General purpose
Penalty and interest on property tax
Local option sales tax
Tax increment financing State tax credits Unrestricted investment earnings

Total general revenues

Change in net assets

Net assets beginning of year

Net assets end of year

	Program							
	perating Grants, Contributions and Restricted Interest	C	Capital Grants, Contributions and Restricted Interest		Net (Expense) Revenue and Changes in Net Assets			
		-						
\$	63,667 340,579 1,556,734 125,224 3,052,430 39,616 40,034	\$	856,787 	\$((((((1,528,190) 273,154) 1,090,967) 233,529) 2,367,617) 141,266) 1,320,732) 33,649)			
<u>\$</u>	5,218,284	<u>\$</u>	856,787	(6,989,104)			
					5,163,002 33,202 335,390 170,546 239,272 99,869			
				<u></u>	6,041,281			
				(947,823) 20,077,750			
				<u>\$</u>	<u>19,129,927</u>			

Balance Sheet Governmental Funds

June 30, 2012

			Special Revenue			
		General		Rural Services	S	econdary Roads
Assets						
Cash and pooled investments Receivables: Property tax:	\$	1,366,669	\$	183,513	\$	747,246
Delinquent		565		193		
Succeeding year		3,353,000		1,416,000		
Interest and penalty on property tax		948				
Accounts		38,246				1,042
Accrued interest		546				 1.00 <i>C</i>
Due from other funds		37,075		 27 161		4,286
Due from other governments Inventories		60,544		27,161		42,612 736,714
Prepaid insurance		44,474		=-		750,714
1 Topula Insulation						_
Total assets	<u>\$</u>	4,902,067	<u>\$</u>	1,626,867	<u>\$</u>	1,531,900
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	39,756	\$		\$	210,952
Salaries and benefits payable		35,709				39,514
Due to other funds		3,570				
Due to other governments		43,167				918
Deferred revenue:		2 252 000		1,416,000		
Succeeding year property tax Other		3,353,000 1,513		1,410,000		71,658
Compensated absences		71,517				136,165
Total liabilities		3,548,232		1,416,193		459,207

(continued next page)

Special_	<u>Reven</u>	ue				
Mental Health		Tax Increment Financing		Nonmajor Funds		Total
636,308	\$	390,933	\$	408,118	\$	3,732,787
166 866,000 10,081 93,612 1,606,167	\$	35 163,000 553,968	\$	 1,208 218 7,197 416,741	<u> </u>	959 5,798,000 948 50,577 546 41,579 231,126 736,714 44,474
69,339 9,743 580 307,403 866,000 166 8,961	\$	2,160 163,000 35	\$	47,545 3,307 22 16,920 9,130	\$	369,752 88,273 4,150 351,510 5,798,000 90,485 225,773 6,927,943
	Mental Health 636,308 166 866,000 10,081 93,612 1,606,167 69,339 9,743 580 307,403 866,000 166	Mental Ir Health F 636,308 \$ 166 866,000 10,081 93,612 93,612 1,606,167 \$ 69,339 \$ 9,743 580 307,403 866,000 166 8,961	Health Financing 636,308 \$ 390,933 166 35 866,000 163,000 10,081 93,612 1,606,167 \$ 553,968 69,339 \$ 2,160 9,743 580 307,403 866,000 163,000 166 35 8,961	Mental Health Tax Increment Financing N 636,308 \$ 390,933 \$ 166 35 866,000 163,000 10,081 93,612 1,606,167 \$ 553,968 \$ 86,000,167 \$ 553,968 \$ 866,000 163,000 163,000 166 35 35 8,961	Mental Health Tax Increment Financing Nonmajor Funds 636,308 \$ 390,933 \$ 408,118 166 866,000 163,000	Mental Health Tax Increment Financing Nonmajor Funds 636,308 \$ 390,933 \$ 408,118 \$ 166 35 166,000 1208 1208

Balance Sheet Governmental Funds - continued

June 30, 2012

		Special Revenue			
	 General		Rural Services	S	econdary Roads
Fund balances:					
Nonspendable:					
Inventories	\$ 	\$		\$	736,714
Prepaid insurance	44,474				
Restricted for:					
Rural services purposes			210,674		
Secondary roads purposes					335,979
Mental health purposes					
Tax increment financing purposes					
Capital projects purposes					
Other purposes					
Unassigned	 1,309,361				
Total fund balances	 1,353,835		210,674		1,072,693
Total liabilities and fund					
balances	\$ <u>4,902,067</u>	\$	1,626,867	<u>\$</u>	1,531,900

 Special 1	Reven	ue			
 Mental Health		Tax ncrement inancing	N	Ionmajor Funds	 Total
\$ 	\$	 	\$	 	\$ 736,714 44,474
343,975 		388,773		 303,871 35,946	210,674 335,979 343,975 388,773 303,871 35,946
343,975		388,773		339,817	 1,309,361 3,709,767
\$ 1,606,167	\$	553,968	\$	416,741	\$ 10,637,710

Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Assets

June 30, 2012

Total governmental fund balances (page 8)	\$	3,709,767
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$25,294,600 and the accumulated depreciation is \$8,838,512.		16,456,088
Unamortized debt issue costs are not a current use of financial resources and, therefore are not reported in the funds.		17,577
Certain assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.		1,907
Accrued interest payable, long-term liabilities, including general obligation notes, compensated absences payable, are not due and payable in the current period and, therefore, are not reported		
in the funds.	_(_	1,055,412)
Net assets of governmental activities (page 5)	\$	19,129,927

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2012

			Special Revenue			
		General		Rural Services	S	Secondary Roads
Revenues:						
Property and other County tax	\$	3,061,786	\$	1,419,614	\$	174,188
Interest and penalty on property						
tax		33,573				
Intergovernmental		409,843		116,649		2,996,591
Licenses and permits		240,880				1,660
Charges for service		353,202				
Use of money and property		99,869				
Miscellaneous		41,883				153,464
Total revenues		4,241,036		1,536,263		3,325,903
Expenditures:						
Operating:						
Public safety and legal services		1,902,213				
Physical health and social services		620,882				
Mental health		020,882				
County environment and education		35,008		151,005		
Roads and transportation		33,000		131,003		4,593,683
Governmental services to residents		415,219		194		4,393,003
Administration		1,048,413		194		
Debt service		1,040,413				
Capital projects						547,598
Total expenditures	_	4,021,735		151,199		5,141,281
Total expenditures		1,041,733		131,177		5,171,201
Excess (deficiency) of revenues over						
(under) expenditures		219,301		1,385,064	(1,815,378)
` ' '						/

(continued next page)

	Special	Reveni	ue						
	Mental Health	In					Nonmajor <u>Funds</u>		Total
\$	842,304	\$	170,546	\$		\$	5,668,438		
	1,587,660 9,250 2,439,214		 170,546		143,702 27,719 49 58,420 229,890		33,573 5,254,445 242,540 380,921 99,918 263,017 11,942,852		
	2,669,056 2,669,056		 130,989 130,989		5,469 361,044 9,040 307,142 682,695		1,907,682 620,882 2,669,056 547,057 4,593,683 424,453 1,048,413 130,989 854,740 12,796,955		
_(229,842)		39,557	_(_	452,805)	_(_	854,103)		

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds - continued

Year ended June 30, 2012

		Special Revenue				nue
		General		Rural Services	S	econdary Roads
Other financing sources (uses): Sale of capital assets Operating transfers in Operating transfers out Total other financing sources (uses)	\$ _(2,000 200,000 468,523) 266,523)	\$	 1,340,637) 1,340,637)	\$	1,140,637 1,140,637
Net change in fund balances	(47,222)		44,427	(674,741)
Fund balances beginning of year		1,401,057		166,247		1,747,434
Fund balances end of year	<u>\$</u>	1,353,835	<u>\$</u>	210,674	<u>\$</u>	1,072,693

	Special I	<u>Rever</u>					
	Mental <u>Health</u>		Tax ncrement inancing	N	lonmajor Funds		Total
\$	9,000	\$	 	\$	459,523 	\$ _(_	2,000 1,809,160 1,809,160)
	9,000				459,523		2,000
(220,842)		39,557		6,718	(852,103)
	564,817		349,216		333,099		4,561,870
\$	343,975	\$	388,773	\$	339.817	\$	3.709.767

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds to the Statement of Activities

Year ended June 30, 2012

Net change in fund balance - Total governmental funds (page 11)			\$(852,103)
Amounts reported for governmental activities in the statement of activities are different because:				
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlays in the current year as follows:				
Expenditures for capital assets Capital assets contributed by the Iowa Department	\$	87,101		
of Transportation Depreciation expense	_(856,787 1,012,608)	(68,720)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issues, as follows:				
Principal paid				100,000
In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Book value of disposed assets			(101,285)
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds.				120
Change in deferred property tax revenues				129
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows: Compensated absences	(23,184)		
Accrued interest on long-term debt Debt issue costs	(270 2,930)	(25,844)
			Δ.	
Change in net assets of governmental activities (page 6)			<u>\$(</u>	<u>947,823</u>)

Statement of Fiduciary Assets and Liabilities

Agency Funds

June 30, 2012

Α	Q.	SE	1	2
Δ	О.	ゝ	νLC	١

Cash and pooled investments: County Treasurer Other County Officials Receivables:	\$ 1,994,686 59,079
Property tax:	2.710
Delinquent Succeeding year	2,719 14,639,000
Accounts	2,901
Special assessments	16,696
Due from other funds	253
Due from other governments	<u>87,830</u>
Total assets	<u>16,803,164</u>
Liabilities	
Accounts payable	150,941
Salaries and benefits payable	17,616
Due to other funds	37,682
Due to other governments	16,523,000
Trusts payable	16,171
Compensated absences Total liabilities	<u>57,754</u> 16,803,164
Total Habilities	10,803,104
Net assets	\$

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Shelby County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Shelby County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. The County has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission, County Joint E-911 Service Board, Harrison/Monona/Shelby County Empowerment Area and Shelby County Area Solid Waste Agency. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in Agency Funds of the County.

The County also participates in the following jointly governed organizations established pursuant to Chapter 28E of the Code of Iowa: West Central Iowa Sheltered Workshop (WESCO), Southwest Iowa Planning Council (SWIPCO) and Southwest Iowa Juvenile Detention Center.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in the following categories.

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes, and other debt attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, mental retardation, and developmental disabilities services.

The Tax Increment Financing Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

Additionally, the County reports the following funds:

Fiduciary Funds - Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications - committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2010 assessed property valuations; is for the tax accrual period July 1, 2011 through June 30, 2012 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2011.

<u>Interest and Penalty on Property Tax Receivable</u> - Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Due from and Due to Other Funds</u> - During the course of its operations, the County has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2012, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

<u>Due from Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

<u>Capital Assets</u> - Capital assets, which include property, equipment and vehicles, and intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	A	mount
Infrastructure	\$	50,000
Land, buildings, and improvements		25,000
Intangibles		25,000
Equipment and vehicles		5,000

Capital assets of the County are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
	40 50
Buildings	40 - 50
Building improvements	20 - 50
Land improvements	10 - 50
Infrastructure	10 - 50
Intangibles	5 - 20
Equipment and vehicles	3 - 20

<u>Due to Other Governments</u> - Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> - Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.

Compensated Absences - County employees accumulate a limited amount of earned but unused vacation and sick leave hours, including employee benefits, for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for amounts paid to employees within sixty days after year end. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2012. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Secondary Roads and Conservation Funds.

<u>Long-Term Liabilities</u> - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> - In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> - Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Notes to Financial Statements

June 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

<u>Committed</u> - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year end. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned - Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2012, disbursements exceeded the amounts budgeted in the roads and transportation function.

NOTE 2 - CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2012 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

<u>Interest Rate Risk</u> - The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

Credit Risk - The County had no investments with credit risk.

<u>Concentration of Credit Risk</u> - The County places no limit on the amount which may be invested in any one issuer.

Notes to Financial Statements

June 30, 2012

NOTE 3 - DUE FROM AND DUE TO OTHER FUNDS

The detail of interfund receivables and payables at June 30, 2012 is as follows:

Receivable Fund	Payable Fund	Amount
General	Agency: County Sheriff County Recorder	\$ 16,891 20,184 37,075
Special Revenue:		
Secondary Roads	General	3,570
	Special Revenue: Mental Health	207
	Agency:	327
	Emergency Management	
	Services	321
	County Assessor	<u>68</u>
		4,286
Agency:	Special Revenue:	
County Sheriff	Mental Health	253
Special Revenue:	Agency:	
County Recorder's	C	210
Records Management	County Recorder	218
Total		\$ 41,832

These balances result from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

Notes to Financial Statements

June 30, 2012

NOTE 4 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2012 is as follows:

Transfer to	<u>Transfer from</u>	A	Amount
Special Revenue: Mental Health	General	\$	9,000
Special Revenue: Conservation	General		150,000
Capital Projects	General		309,523
General	Special Revenue: Rural Services		200,000
Special Revenue: Secondary Roads	Special Revenue: Rural Services		1,140,637
		<u>\$</u>	<u>1,809,160</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Notes to Financial Statements

June 30, 2012

NOTE 5 - CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2012 was as follows:

	Balance			Balance
	Beginning of Year	Increases	Decreases	End of Year
				<u> </u>
Governmental activities:				
Capital assets not being depreciated/amortized:				
Land	\$ 330,775	\$	\$	\$ 330,775
Construction in progress	698,688	401,682	947,677	152,693
Total capital assets not				
being depreciated/ amortized	1,029,463	401,682	947,677	483,468
umoruzeu		101,002		105,400
Capital assets being				
depreciated/amortized:	4.022.710	22.200	•	4.065.117
Buildings Land improvements	4,032,719 63,667	32,398		4,065,117 63,667
Equipment and vehicles	7,592,629	715,905	551,979	7,756,555
Infrastructure, road network	12,184,213	741,580		12,925,793
Total capital assets being				
depreciated/amortized	23,873,228	1,489,883	<u>551,979</u>	24,811,132
Less accumulated depreciation/				
amortization for:				
Buildings	1,688,847	91,561		1,780,408
Land improvements	3,183	3,184		6,367
Equipment and vehicles	4,871,630	472,820	450,694	4,893,756
Infrastructure, road network	1,712,938	445,043		2,157,981
Total accumulated depreciation/amortization	8,276,598	1,012,608	450,694	8,838,512
		1,012,000	150,021	0,030,312
Total capital assets being				
depreciated/amortized, net	15,596,630	<u>477,275</u>	101,285	15,972,620
Governmental activities capital				
assets, net	\$ 16,626,093	<u>\$ 878,957</u>	<u>\$1,048,962</u>	<u>\$ 16,456,088</u>

Notes to Financial Statements

June 30, 2012

NOTE 5 - CAPITAL ASSETS - continued

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 42,336
Mental health	6,001
County environment and education	19,032
Roads and transportation	780,221
Governmental services to residents	17,734
Administrative services	<u>147,284</u>
Total depreciation/amortization expense -	
governmental activities	<u>\$1,012,608</u>

NOTE 6 - DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

<u>Fund</u>	<u>Description</u>		Amount
General Fund Special Revenue:	Services	\$	43,167
Secondary Roads			918
Mental Health			307,403
Conservation			22
			308,343
Total for governmental fund	ds	<u>\$</u>	351,510
Agency:			
County Assessor	Collections	\$	464,816
Emergency Management			501.006
Services			581,926
Schools Community Colleges			8,893,081 547,851
Community Colleges Corporations			3,962,354
Townships			305,066
Auto License and Use Tax			312,321
County Hospital			752,475
All Other			703,110
Total for agency funds		<u>\$</u>	16,523,000

Notes to Financial Statements

June 30, 2012

NOTE 7 - LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2012 is as follows:

	Gene Obliga Capi Loan N	ation Ital				
	Seri 	es Co	ompensated Absences	Total		
Balance beginning of year Increases Decreases		10,000 \$ 00,000	526,225 42,800	\$	1,336,225 42,800 100,000	
Balance end of year	<u>\$ 7</u>	10,000 \$	569,025	<u>\$</u>	1,279,025	
Due within one year	<u>\$ 1</u>	<u>05,000</u> <u>\$</u>	569,025	<u>\$</u>	674,025	

In November, 2007, the County issued \$1,065,000 in general obligation capital loan notes to fund the costs of undertaking an urban renewal project, including improvements to a road leading to a new dairy. Tax increment financing revenues will be used to pay off the capital loan notes. A summary of the County's June 30, 2012 general obligation capital loan notes is as follows:

Year EndingJune 30,	Interest Rates	_P	rincipal		Interest		Total
2013 2014 2015 2016 2017 2018	3.70% 3.75% 3.80% 3.85% 3.875% 3.90%	\$	105,000 110,000 115,000 120,000 125,000 135,000	\$	27,109 23,224 19,099 14,729 10,109 5,265	\$	132,109 133,224 134,099 134,729 135,109 140,265
Total		<u>\$</u>	710,000	<u>\$</u>	99,535	<u>\$</u>	809,535

During the year ended June 30, 2012, interest payments under the Series 2007 general obligation capital loan notes totaled \$31,009. The County retired \$100,000 of Series 2007 Notes.

Notes to Financial Statements

June 30, 2012

NOTE 8 - PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.38% (5.78% beginning July 1, 2012) of their annual covered salary and the County is required to contribute 8.07% (8.67% beginning July 1, 2012) of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2012, 2011, and 2010 were approximately \$313,000, \$276,800, and \$250,300, respectively, equal to the required contributions for each year.

NOTE 9 - RISK MANAGEMENT

Shelby County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 663 members include various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

Notes to Financial Statements

June 30, 2012

NOTE 9 - RISK MANAGEMENT - Continued

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2012 were approximately \$84,300.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2012, no liability has been recorded in the County's financial statements. As of June 30, 2012, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries insurance on the Shelby County Care Facility, and for employee blanket bond, and participates in the Iowa Municipalities Workers' Compensation Association (IMWCA) for Workman's Compensation insurance. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Notes to Financial Statements

June 30, 2012

NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description: As required by state law, the County offers health insurance to former employees who have retired after age 55, but have not reached Medicare eligibility. The fully insured plan is a part of the plan offered to all County employees, and the retiree must pay a health insurance premium equal to that charged for current employees. There are approximately 73 active employees and 1 retiree currently covered by the Plan.

Potential for Liability: The County currently finances a retiree benefit plan on a pay-as-you-go basis. A review of the County's current and potential future exposure to this requirement resulted in the conclusion that no material liability exists.

NOTE 11 - COMMITMENT AND CONTINGENCY

Construction

The County has entered into contracts totaling approximately \$358,000, primarily for bridge replacement and repairs to be completed during fiscal year 2013. As of June 30, 2012, the County has incurred \$152,693 on these projects. The projects will be financed with existing funds.

Subsequent Events

The County has evaluated all subsequent events through January 18, 2013, the date the financial statements were available to be issued.

Notes to Financial Statements

June 30, 2012

NOTE 12 - EARLY CHILDHOOD IOWA AREA BOARD

Shelby County is the fiscal agent for the Early Childhood Iowa Area Board, an organization formed pursuant to the provisions of Chapter 256I of the Code of Iowa. The Area Board receives state grants to administer early childhood and school ready programs. Financial transactions of the Area Board are included in the County's financial statements as part of the M/H/S Empowerment Agency Fund because of the County's fiduciary relationship with the organization. The Area Board's financial data for the year ended June 30, 2012 is as follows:

		Early iildhood		School Ready		Total
Revenues:						
State grants:						
Early Childhood	\$	31,823	\$		\$	31,823
Family support and parent education				172,865		172,865
Preschool support for low- income families				75,900		75,900
Quality improvement				40,125		40,125
Allocation for administration		1,675		10,676		12,351
Other grant programs		, 		18,147		18,147
Total state grants		33,498		317,713		351,211
Interest on investments		22		201		223
Total revenues		33,520		317,914		351,434
Expenditures:						
Program services:						
Early Childhood		32,742				32,742
Family support and parent						
education				170,804		170,804
Preschool support for low-						
income families				74,061		74,061
Quality improvement				40,549		40,549
Other program services				23,817		23,817
Total program services		32,742		309,231		341,973
Administration		1,481		10,064		11,545
Total expenditures		34,223		319,295		353,518
Net change in fund balance	(703)	. (1,381)	(2,084)
Fund balance beginning of year		2,588		30,891		33,479
Fund balance end of year	\$	1,885	<u>\$</u>	29,510	\$	31,395

Findings related to the operations of the Early Childhood Iowa Area Board are included as item 12-II-K in the Schedule of Findings.

REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) All Governmental Funds Required Supplementary Information

Year ended June 30, 2012

		Actual	Less Funds not Required to be Budgeted		Net
Receipts:					
Property and other County tax	\$	5,636,472	\$	\$	5,636,472
Interest and penalty on property tax		33,573			33,573
Intergovernmental		5,466,273			5,466,273
Licenses and permits		242,455			242,455
Charges for service		383,932			383,932
Use of money and property		99,717			99,717
Miscellaneous		260,532			260,532
Total receipts		12,122,954			12,122,954
Disbursements:					
Public safety and legal services		1,903,138			1 002 129
Physical health and social services		593,754			1,903,138 593,754
Mental health		2,774,440			2,774,440
County environment and education		543,539			543,539
Roads and transportation		4,502,700			4,502,700
Governmental services to residents		416,722			416,722
Administration		1,051,289			1,051,289
Non-program		1,031,207			1,051,207
Debt service		131,259			131,259
Capital projects		602,179			602,179
Total disbursements		12,519,020			12,519,020
Total disoulocitions		12,317,020			12,317,020
Excess (deficiency) of receipts over					
(under) disbursements	(396,066)		(396,066)
(******) ******************************	(230,000)		(270,000)
Other financing sources, net		2,000			2,000
Excess (deficiency) of receipts and					
other financing sources over					
(under) disbursements and other					
financing uses	(394,066)		(394,066)
-	,	•		,	
Balance beginning of year		4,126,853			4,126,853
Dolones and of man	ф	2 720 707	¢.	Φ	2 722 727
Balance end of year	<u>\$</u>	3,732,787	\$	<u>\$</u>	3,732,787

See accompanying independent auditor's report.

	Budgeted Original	Amo	unts Final		Final to Net Variance
\$	5,568,209 22,000 5,060,776 222,984 265,580 92,020	\$	5,568,209 22,000 5,335,776 222,984 265,580 92,020	\$	68,263 11,573 130,497 19,471 118,352 7,697
	115,733 11,347,302		115,733 11,622,302		144,799 500,652
	1,938,457 527,785 2,473,265 412,924 4,274,850 439,109 1,052,456 131,359 720,000 11,970,205		1,977,457 647,785 2,873,265 552,924 4,400,000 442,109 1,099,956 10,000 131,359 810,000 12,944,855	(74,319 54,031 98,825 9,385 102,700) 25,387 48,667 10,000 100 207,821 425,835
(622,903)	(1,322,553)		926,487
	2,000		2,000		
(620,903)	(1,320,553)		926,487
	3,411,436		3,411,436		715,417
<u>\$</u>	2,790,533	<u>\$</u>	2,090,883	<u>\$</u>	1,641,904

Budgetary Comparison Schedule -Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2012

	Gove									
		Cash Basis		Modified Accrual Basis						
Revenues	\$	12,122,954	\$(180,102)	\$	11,942,852				
Expenditures		12,519,020		277,935		12,796,955				
Net	(396,066)	(458,037)	(854,103)				
Other financing sources, net		2,000				2,000				
Beginning fund balances		4,126,853		435,017		4,561,870				
Ending fund balances	<u>\$</u>	3,732,787	<u>\$(</u>	23,020)	\$	3,709,767				

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2012

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$974,650. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2012, disbursements exceeded the amounts budgeted in the roads and transportation function.

SUPPLEMENTARY INFORMATION

Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2012

	Special Revenue							
	County Recorder's Records Management			Recorder's Electronic Transaction Fee		Conservation Land Acquisition Trust		servation
Assets								
Cash and pooled investments Receivables:	\$	17,242	\$	815	\$		\$	19,104
Accounts receivable								
Due from other funds		218						
Due from other governments			_					7,197
Total assets	<u>\$</u>	17,460	<u>\$</u>	815	<u>\$</u>		<u>\$</u>	26,301
Liabilities and Fund Balance	es							
Liabilities:								
Accounts payable	\$	9,040	\$		\$		\$	10,415
Salaries and benefits payable							·	3,307
Due to other governments								22
Deferred revenue:								
Other								16,920
Compensated absences			_					9,130
Total liabilities		9,040	_					39,794
Fund balances:								
Restricted for:								
Other purposes		8,420		815			(13,493)
Total fund balances		8,420	_	815				13,493)
Total liabilities and fund								
balances	\$	17,4 <u>60</u>	<u>\$</u>	815	<u>\$</u>		<u>\$</u>	26,301

			Special Re	evenue					
Enhan a	ource acement nd ection	F	Drug Forfeiture	Comm	nissary_		Flood and rosion		Debt Service
\$	9,974	\$	11,986	\$	5,463	\$	12,283	\$	320
			 		1,208 				
\$	9,974	<u>\$</u>	11,986	\$	6,671	<u>\$</u>	12,283	<u>\$</u>	320
\$	 	\$		\$	19 	\$	1,011	\$	
					19		1,011		
···	9,974 9,974		11,986 11,986		6,652 6,652		11,272 11,272		320 320
\$	9,974	\$	11,986	\$		\$	12,283	\$_	320

Combining Balance Sheet - Continued Nonmajor Governmental Funds

June 30, 2012

		Capital Projects		Total
Assets				
Cash and pooled investments Receivables: Accounts receivable Due from other funds Due from other governments	\$	330,931	\$	408,118 1,208 218 7,197
Total assets	<u>\$</u>	330,931	<u>\$</u>	416,741
Liabilities and Fund Balances				
Liabilities: Accounts payable Salaries and benefits payable Due to other governments Deferred revenue: Other Compensated absences Total liabilities	\$	27,060 27,060	\$	47,545 3,307 22 16,920 9,130 76,924
Fund balances: Restricted for: Other purposes Total fund balances		303,871 303,871		339,817 339,817
Total liabilities and fund balances	\$	330,931	<u>\$</u>	416,741

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2012

	Count Recorde Recorde Managen	r's ls	Special Recorder's Electronic Transaction Fee	Revenue Conservation Land Acquisition Trust	Conservation
Revenues: Intergovernmental Charges for service Use of money and property Miscellaneous Total revenues		\$ 799 20 819	3 3	\$ 	\$ 132,988 24,920 11,722 169,630
Expenditures: Operating: Public safety and legal services County environment and education Governmental services to residents Capital projects Total expenditures		 ,040 ,040	 	329 329	341,461 341,461
Excess (deficiency) of revenues over (under) expenditures	(6	,221)	3	(329) (171,831)
Other financing sources (uses): Operating transfers in Total other financing sources (uses)		 -	 		150,000 150,000
Net change in fund balances	(6	,221)	3	(329) (21,831)
Fund balances beginning of year	14	<u>,641</u> _	812	329	8,338
Fund balances end of year	\$ 8	<u>.420</u> \$	815	\$	<u>\$(</u> 13,493)

	Special Re	evenue		
Resource Enhancement and Protection	Drug Forfeiture	Commissary	Flood and Erosion	Debt Service
\$ 10,714 11 10,725	\$ 15 347 362	\$ 	\$ 	\$
 10,000		5,469	 9,254	
10,000		5,469	 9,254	
725	362	1,289	(9,254)	
725	362	1,289	(9,254)	
9,249	11,624	5,363	20,526	320
<u>\$ 9,974</u>	<u>\$ 11,986</u>	<u>\$ 6,652</u>	<u>\$ 11,272</u>	<u>\$ 320</u>

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Continued Nonmajor Governmental Funds

Year ended June 30, 2012

		Capital rojects		Total
Revenues:				
Intergovernmental	\$		\$	143,702
Charges for service				27,719
Use of money and property				49
Miscellaneous		39,593		58,420
Total revenues		39,593		229,890
Expenditures:				
Operating:				
Public safety and legal services				5,469
County environment and				
education				361,044
Governmental services to residents				9,040
Capital projects		307,142		307,142
Total expenditures		307,142		682,695
Excess (deficiency) of revenues over				
(under) expenditures	(267,549)	(452,805)
•	•	, ,	`	, ,
Other financing sources (uses):		200 522		450 500
Operating transfers in		309,523		459,523
Total other financing sources (uses)		309,523		459,523
Net change in fund balances		41,974		6,718
Fund balances beginning of year		261,897		333,099
Fund balances end of year	\$	303,871	\$	339,817

Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2012

		County Offices			A and and trained	
	County Recorde		County Sheriff	Agricultural Extension Education		
Assets						
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax:	\$ - 25,	- \$ 690	33,389	\$	2,678 	
Delinquent Succeeding year Accounts Special assessments Due from other funds Due from other governments	- - 1, - - -	 086 	 253		34 176,000 	
Total assets	<u>\$ 26,</u>	<u>776</u> <u>\$</u>	33,642	<u>\$</u>	178,712	
Liabilities						
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences		\$ 402 374 	 16,891 580 16,171	\$	 178,712 	
Total liabilities	\$ 26,	<u>776</u> <u>\$</u>	33,642	<u>\$</u>	178,712	

County Assessor	Ma	mergency inagement Services	Ι	Sanitary Disposal District	Schools		ommunity Colleges	<u>C</u>	orporations_
\$ 256,918	\$	644,869 	\$	99,359 	\$ 142,331 	\$	7,754 	\$	42,729
41 210,000 	<u></u>	1,800		 87,611	1,750 8,749,000 		97 540,000 		625 3,919,000
<u>\$ 466,959</u>	<u>\$</u>	646,669	<u>\$</u>	186,970	<u>\$8,893,081</u>	<u>\$</u>	547,851	<u>\$</u>	3,962,354
\$ 72 1,841 68 464,816 162	\$	1,744 11,773 321 581,926 50,905	\$	79,654 4,002 96,627 6,687	\$ 8,893,081 	\$	 547,851 	\$	 3,962,354
\$ 466,959	\$	646,669	\$	186,970	\$8,893,081	\$	547,851	\$	3,962,354

Shelby County

Combining Schedule of Fiduciary Assets and Liabilities - Continued Agency Funds

June 30, 2012

	Townships		Auto License and Use Tax		Brucellosis and Tuberculosis Eradication	
Assets						
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax:	\$	4,025 	\$	312,321	\$	31
Delinquent Succeeding year Accounts Special assessments		41 301,000 		 		2,000
Due from other funds Due from other governments						 - -
Total assets	<u>\$</u>	305,066	<u>\$</u>	312,321	<u>\$</u>	2,031
Liabilities						
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences	\$	305,066	\$	312,321	\$	2,031
Total liabilities	<u>\$</u>	305,066	\$	312,321	<u>\$</u>	2,031

	Monies and Credits	City Special Assessments	County <u>Hospital</u>	M/H/S Empowerment	Flex Benefits	E911
\$		\$ 2,361	\$ 10,344	\$ 93,274	\$ 22,622 \$	5 294,141
			131			
			742,000			 1 <i>5</i> ′
		16,696	 			15
		10,070	, 			
<u>\$</u>		\$ 19,057	\$ 752,475	\$ 93,274	\$ 22,622 \$	<u>3 294,156</u>
ф		Φ.	d.	4 (1.070		7.500
\$		\$	\$	\$ 61,879	\$ \$	7,592
						
		19,057	752,475	31,395	22,622	286,564
			,,		,	
\$		<u>\$ 19,057</u>	<u>\$ 752,475</u>	\$ 93,274	<u>\$ 22,622</u> <u>\$</u>	<u> 294,156</u>

Combining Schedule of Fiduciary Assets and Liabilities - Continued Agency Funds

June 30, 2012

	Advance <u>Tax</u>		Tax Sale	
Assets				
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax:	\$	58,190 	\$	
Delinquent Succeeding year Accounts Special assessments Due from other funds Due from other governments		 ,		
Total assets	\$	58,190	\$	
Liabilities				
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences	\$	58,190 	\$	
Total liabilities	\$	58,190	\$	

Elec	order's tronic <u>fer Fee</u>	Total			
\$	739	\$ 1,994,686 59,079			
	 219	2,719 14,639,000 2,901 16,696 253 87,830			
\$	958	\$ 16,803,164			
\$	 958 	\$ 150,941 17,616 37,682 16,523,000 16,171 57,754			
\$	958	\$ 16,803,164			

Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

Year ended June 30, 2012

	County	A 1	
	County <u>Recorder</u>	County Sheriff	Agricultural Extension Education
Assets and Liabilities			
Balances beginning of year	\$ 30,315	\$ 31,071	\$ 177,945
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	231,709	53,967 128,162 182,129	172,345 8,221 180,566
Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions	91,094 144,154 ————————————————————————————————————	51,200 128,358 179,558	179,799 179,799
Balances end of year	<u>\$ 26,776</u>	<u>\$ 33,642</u>	<u>\$ 178,712</u>

County Assessor	Emergency Management Services	Sanitary Disposal <u>District</u>	Schools	Community Colleges	Corporations
\$ 394,441	\$ 732,541	\$ 111,808	\$ 9,482,557	\$ 495,483	\$ 3,791,461
205,847			8,601,563	556,600	3,719,088
0.010			407.757		107.701
9,819 315			437,757	23,853	127,791
313					
	798,165	815,119			
215,981	798,165	815,119	9,039,320	580,453	3,846,879
143,463	884,037	739,957	9,628,796	528,085	3,675,986
143,463	884,037	739,957	9,628,796	528,085	3,675,986
\$ 466,959	\$ 646,669	\$ 186,970	\$ 8,893,081	\$ 547,851	\$ 3,962,354

Combining Schedule of Changes in Fiduciary Assets and Liabilities - Continued Agency Funds

Year ended June 30, 2012

	Townships	Auto License and Use Tax	Brucellosis and Tuberculosis Eradication	
Assets and Liabilities				
Balances beginning of year	\$ 265,132	\$ 303,484	\$ 2,028	
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	295,813 12,694 308,507	3,958,604 3,958,604	1,972 94 2,066	
Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions	268,573 	135,387 3,814,380 3,949,767	2,063 2,063	
Balances end of year	<u>\$305,066</u>	<u>\$ 312,321</u>	<u>\$ 2,031</u>	

	Monies City and Special Credits Assessments		County Hospital	M/H/S Empowerment	Flex Benefits	<u>E911</u>	
<u>\$</u>		\$ 17,030	\$ 686,852	\$ 148,238	\$ 25,551	\$ 386,918	
			729,136				
			, 			227,324	
			31,750	- -			
		10,346					
	816 816	10,346	760,886	351,434 351,434	31,409 31,409	227,324	
				406.200			
	816	8,319	695,263	406,398	34,338	320,086	
	816	8,319	695,263	406,398	34,338	320,086	
\$	<u></u>	<u>\$ 19,057</u>	<u>\$ 752,475</u>	\$ 93,274	\$ 22,622	<u>\$ 294,156</u>	

Combining Schedule of Changes in Fiduciary Assets and Liabilities - Continued Agency Funds

Year ended June 30, 2012

	Advance <u>Tax</u>	Tax Sale
Assets and Liabilities		
Balances beginning of year	\$ 54,09	<u>96</u> \$
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	4,09	
Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions	 	124,851
Balances end of year	\$ 58,19	90 \$

Recor Electr Transf	ronic	Total				
\$	687	\$ 17,137,638				
	 7,569 7,569	14,411,309 227,324 651,979 293,560 3,958,604 10,346 128,162 1,996,943 21,678,227				
	7,298 7,298	226,481 21,657,862 128,358 22,012,701				
\$	958	\$ 16,803,164				

Schedule of Revenues by Source and Expenditures by Function - All Governmental Fund Types

For the Last Nine Years

	Modified Accrual Basis							
	2012			2011	2010		2009	
						_		_
Revenues:								
Property and other				- - 1 - 1 0 -		- 101 104		
County tax	\$	5,497,892	\$	5,215,187	\$	5,191,493	\$	5,297,292
Tax increment financing		170,546		207,367		399,815		335,158
Interest and penalty on		22.572		26.525		22.051		22.076
property tax		33,573		36,535		33,851		33,076
Intergovernmental		5,254,445		5,706,279		5,551,934		5,184,318
Licenses and permits		242,540		228,293		234,838		233,589
Charges for service		380,921		369,928		381,407		340,943
Use of money and		00.019		126 000		122 240		106 001
property Miscellaneous		99,918		126,998		133,249		186,901
Miscerianeous		263,017	_	258,350		184,560	_	196,293
Total	<u>\$</u>	11,942,852	<u>\$</u>	12,148,937	<u>\$</u>	12,111,147	<u>\$</u>	11,807,570
Expenditures:								
Operating:								
Public safety and								
legal services	\$	1,907,682	\$	1,803,117	\$	1,791,313	\$	1,717,065
Physical health and								
social services		620,882		525,054		461,919		639,560
Mental health		2,669,056		2,581,235		2,104,122		2,236,326
County environment								
and education		547,057		449,106		430,653		426,924
Roads and transportation		4,593,683		4,368,341		4,651,541		3,895,860
Governmental services								
to residents		424,453		393,236		404,185		399,957
Administration		1,048,413		1,039,502		1,010,335		1,012,706
Non-program								
Debt service		130,989		132,059		391,875		326,818
Capital projects		854,740		1,240,684	_	1,376,142		1,266,974
Total	<u>\$</u>	12,796,955	\$	12,532,334	<u>\$</u>	12,622,085	<u>\$</u>	11,922,190

Modified Accrual Basis									
	2008		2007	2006			2005		2004
\$	4,737,413 183,245	\$	4,766,609 183,245	\$	4,818,830 104,412	\$	4,502,899 80,486	\$	5,067,769 76,791
	28,403 5,225,590 214,120 313,916		28,459 4,410,119 177,386 337,799		27,516 4,295,795 175,258 451,336		39,534 5,156,147 155,961 360,563		33,092 5,262,810 146,386 309,773
	328,668 287,209		273,406 275,494		263,287 278,586		178,185 196,995	_	103,765 148,858
<u>\$</u>	11,318,564	<u>\$</u>	10,452,517	<u>\$</u>	10,415,020	\$	10,670,770	\$	11,149,244
\$	1,704,440	\$	1,630,894	\$	1,524,392	\$	1,433,248	\$	1,414,193
	368,441 2,446,599		357,941 2,160,238		355,800 2,078,486		348,471 1,863,309		327,235 1,708,411
	444,997 4,679,611		357,578 4,355,212		316,362 4,079,612		358,298 3,709,770		434,326 3,346,330
	398,242 1,004,741 21,259 228,445 368,616		350,805 919,344 27,667 221,123 343,285		362,108 1,010,105 126,899 59,481 892,627		333,628 964,039 654,913 69,528 1,250,941		292,064 929,941 394,390 566,504 1,201,839
<u>\$</u>	11,665,391	<u>\$</u>	10,724,087	<u>\$</u>	10,805,872	<u>\$</u>	10,986,145	<u>\$</u>	10,615,233

COMMENTS AND RECOMMENDATIONS

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM Mark D. Kyhnn David L. Hannasch Kenneth P. Tegels Christopher J. Nelson David A. Ginther

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Shelby County

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Shelby County, Iowa, as of and for the year ended June 30, 2012, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated January 18, 2013. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

The management of Shelby County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Shelby County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shelby County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Shelby County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis.

To the Officials of Shelby County

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part I of the accompanying Schedule of Findings as item 12-I-A to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Shelby County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Shelby County's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the County's responses, we did not audit Shelby County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Shelby County and other parties to whom Shelby County may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

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Atlantic, Iowa January 18, 2013

Schedule of Findings

Year ended June 30, 2012

Part I: Findings Related to the Financial Statements

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

INTERNAL CONTROL DEFICIENCIES:

12-I-A <u>Tax Reconciliation</u>: During our audit, we noted that the reconciliation between the taxes collected and the County revenue reports was not being performed on a monthly basis throughout the fiscal year or at year end.

<u>Recommendation</u>: For better accountability and to ensure accuracy of the County's reporting of revenues, we recommend that a reconciliation be made between the taxes collected and the revenue reports each month and at year end. Any reconciling items noted as part of the reconciliation process should be investigated and resolved.

<u>Response</u>: Subsequent to year end, a reconciliation of the taxes collected to the County revenue reports was completed for each month and at year end with no variance. This reconciliation will be done monthly in the future.

Conclusion: Response accepted.

Schedule of Findings - Continued

Year ended June 30, 2012

Part II: Other Findings Related to Required Statutory Reporting

12-II-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2012 exceeded the amounts budgeted in the roads and transportation function.

<u>Recommendation</u>: The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response: We will amend the budget when required in the future.

Conclusion: Response accepted.

- 12-II-B <u>Questionable Expenditures</u>: No expenditures were noted that meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 12-II-C <u>Travel Expense</u>: No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- 12-II-D <u>Business Transactions</u>: No business transactions between the County and County officials were noted.
- 12-II-E <u>Bond Coverage</u>: Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- 12-II-F <u>Board Minutes</u>: No transactions were found that we believe should have been approved in the Board minutes but were not.
- 12-II-G <u>Deposits and Investments</u>: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- 12-II-H Resource Enhancement and Protection Certification: The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 12-II-I <u>County Extension Office</u>: The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2012 for the County Extension Office did not exceed the amount budgeted.

Schedule of Findings - Continued

Year ended June 30, 2012

Part II: Other Findings Related to Required Statutory Reporting - Continued

12-II-J <u>Payment of General Obligation Bonds</u>: Certain general obligation notes were paid from the Special Revenue, Tax Increment Financing Fund. The Debt Service Fund is to be used to account for the payment of interest and principal on the County's general long-term debt.

<u>Recommendation</u>: The County should transfer from the Special Revenue, Tax Increment Financing Fund to the Debt Service Fund for future funding contributions. Payments of the notes should then be disbursed from the Debt Service Fund.

<u>Response</u>: We will consider transferring to the Debt Service Fund in the future as recommended.

Conclusion: Response accepted.

12-II-K Early Childhood Iowa Area Board: Shelby County is the fiscal agent for the Harrison, Monona, Shelby Early Childhood Iowa Area Board, an organization formed pursuant to the provisions of Chapter 256I of the Code Iowa. Financial transactions of the Area Board are included in the County's financial statements as the M/H/S Empowerment Agency Fund because of the County's fiduciary relationship with the organization.

During our testing, we noted that in several instances the supporting documentation received from the entities requesting reimbursement was not signed and dated by them. Also, only the Agency Director signed the claim voucher submitted to the County for payment.

Recommendation: We recommend that all documentation received for reimbursement be signed and dated by the entity providing the service to indicate that the service was provided, reimbursement claimed is properly documented and appropriate. The Agency Director should then review this support, document which programs the services are for, and sign and date noting approval for payment. After review with the Agency Board of Directors, the claim vouchers should be signed by a Board Member in addition to the Agency Director to document approval.

<u>Response</u>: Documentation of approval of claims will be done in the future.

Conclusion: Response accepted.

* * *